



RD4U-Board-CLD(2025)25

**REGISTER OF DAMAGE
CAUSED BY THE AGGRESSION OF THE RUSSIAN FEDERATION
AGAINST UKRAINE**

Board Decision

Category A2.1 – Death of an Immediate Family Member

Group G-A2.1-000006

(Combatants, death and kinship verified by Register of Civil Status Acts)

9 December 2025

The Hague

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TECHNICAL SUMMARY

1. RCMS Group ID	G-A2.1-000006
2. Date of submission to the Board	28 November 2025
3. Category of Claims in the Group	A2.1
4. Description	Claims concerning combatants with information from the Register of Civil Status Acts confirming death and the family relationship between deceased and Claimant
5. Number of Claims	517
6. Submitted by Claimants on their own behalf	517
7. Submitted by Representatives using the issued Digital Authority	0
8. Submitted by a parent or guardian	0
9. Submitted through CPAS	0
10. Data from integrated registers or databases	<ul style="list-style-type: none"> • Demographic Register • Register of Civil Status Acts
11. External data	No
12. Use of mass claims processing methods and techniques	Grouping
13. Use of AI in processing	No
14. Executive Director's recommendation	To record the Claims in the Register

I. INTRODUCTION

1. This group comprises 517 claims (Claims) in Category A2.1 – Death of an Immediate Family Member (Group).
2. The Claims have been reviewed by the Secretariat in accordance with Article 19 of the Rules Governing the Submission, Processing and Recording of Claims (Claims Rules).

II. METHODOLOGY

3. The Group was formed by the Secretariat according to the following criteria:
 - a. the Claims were filed by natural persons who are Ukrainian nationals;
 - b. the Claims were filed by Claimants on their own behalf;
 - c. the Claims concern the death of an immediate family member in the territory of Ukraine;
 - d. the family relationship is confirmed by an entry in Ukraine's Register of Civil Status Acts (Register of Civil Status Acts);
 - e. the death is confirmed by an entry in the Register of Civil Status Acts;
 - f. the deceased were members of the Ukrainian Armed Forces;
 - g. as per the Claimants' submissions, the event causing the death occurred on or after 24 February 2022;
 - h. as per the Claimants' submissions, the death was caused by: (i) active hostilities, (ii) shelling (air strike, artillery, mortar, small arms, other types of shelling), (iii) violent actions due to unlawful imprisonment or abduction, (iv) explosion of mines or other explosive devices, or (v) other events linked to the internationally wrongful acts of the Russian Federation;
 - i. the Claims fulfil the general requirements set out in Articles 10 and 13 of the Claims Rules, as well as the technical requirements prescribed by Article 17 of the Claims Rules; and
 - j. the Claims have not been the subject of a Board decision to date.
4. The Board has reviewed the criteria and the methodology applied by the Secretariat to identify and select the Claims in the Reparations Claims Management System (RCMS) for inclusion in the Group. Moreover, the Board has assessed the verification conducted by the Secretariat to ensure that the Claims meet the eligibility criteria.

5. The Board recalls its previous determination that, in accordance with Article 19(3) of the Claims Rules, it is appropriate for the Secretariat to rely on data from the Register of Civil Status Acts in addition to evidence contained in the relevant Claims.¹

III. ASSESSMENT

6. Article 6.5(c) of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (Statute) provides that the Board has the “ultimate authority in determining the eligibility of claims to be recorded in the Register, based on the recommendation of the Executive Director”. In accordance with Article 2.1 of the Statute, the Register’s role is to assess and determine the “eligibility of claims for inclusion in the Register” and to record eligible claims “for the purposes of their future examination and adjudication”. The Register does not have any adjudicative functions with respect to such claims, including a determination of responsibility and an allocation of any payments or compensation.
7. On this basis, the Board considers that in the performance of its functions under the Statute, its role is limited to ascertaining whether the criteria for the eligibility of claims submitted, as laid down in Article 2.2 of the Statute and Article 18 of the Claims Rules, have been met. This determination is made applying a *prima facie* standard of review of the evidence and information in the recommendation of the Executive Director.
8. The Board recalls its previous determination that claims for the death of individuals who were members of the Ukrainian Armed Forces, and who participated in the hostilities, can in principle be recorded in the Register if they otherwise meet the eligibility criteria, and that decisions on the merits of these claims and the underlying legal principles are for a future Claims Commission to make.²
9. Pursuant to Article 18 of the Claims Rules, claims shall be eligible for recording if they meet the following criteria:
 - a. the claims are submitted by or on behalf of an eligible Claimant;
 - b. the claims are for damage, loss, or injury that occurred on or after 24 February 2022;
 - c. the claims are for damage, loss, or injury that occurred in the territory of Ukraine within its internationally recognised borders, extending to its territorial waters; and
 - d. the claims are for damage, loss, or injury that was caused by the Russian Federation’s internationally wrongful acts in or against Ukraine.

¹ See e.g. Board Decision on Group G-A2.1-000001 (17 March 2025) RD4U-Board-CLD(2025)03 [4].

² See e.g. Board Decision on Group G-A2.1-000002 (17 March 2025) RD4U-Board-CLD(2025)04 [7]-[11].

10. Claims cannot be recorded in the Register if they are manifestly unfounded.
11. The Claimants in the Group are natural persons of Ukrainian nationality who have submitted Claims on their own behalf. The Claims concern deaths that occurred on or after 24 February 2022 based on the date of event indicated by the Claimants, as well as the date of death recorded in the Register of Civil Status Acts. The deaths in the Group occurred within the internationally recognised borders of Ukraine.
12. The Claims contain data from the Register of Civil Status Acts and concern deaths caused by: (i) active hostilities, (ii) shelling (air strike, artillery, mortar, small arms, other types of shelling), (iii) violent actions due to unlawful imprisonment or abduction, (iv) explosion of mines or other explosive devices,³ or (v) other events linked to the internationally wrongful acts of the Russian Federation. In addition, all Claims in the Group concern members of the Ukrainian Armed Forces. As such, their deaths can be considered *prima facie* linked to the aggression of the Russian Federation.⁴
13. As noted in previous decisions, the Board considers that a relevant entry in the Register of Civil Status Acts constitutes proof of the existence of a necessary immediate family relationship between the Claimant and the deceased person as foreseen by paragraphs 3.3 and 3.4 of the Claim Form and Rules for claims category A2.1 (i.e. parent, child, or spouse), as well as proof of death of the latter.⁵
14. The Board therefore determines that the eligibility criteria in Article 18 of the Claims Rules for recording the Claims in the Register are met.

IV. DECISION

15. Pursuant to Articles 2.2 and 6.5(c) of the Statute and Articles 21(7) and (8) of the Claims Rules, the Claims in Group **G-A2.1-000006**, as listed in RCMS, shall be recorded in the Register.



Robert Spano

Chair of the Board of the Register of Damage for Ukraine

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³ See generally Board Decision on Group G-A2.3-000002 (23 September 2025) RD4U-Board-CLD(2025)17 [12].

⁴ See e.g. Board Decision on Group G-A2.1-000002 (n 2) [10].

⁵ See e.g. Board Decision on Group G-A2.1-000001 (n 1) [11].