



RD4U-Board-CLD(2025)22

**REGISTER OF DAMAGE
CAUSED BY THE AGGRESSION OF THE RUSSIAN FEDERATION
AGAINST UKRAINE**

Board Decision

Category A3.1 – Damage or Destruction of Residential Immovable Property

Group G-A3.1-000012

**(Various locations, Property Register data, and manual verification of satellite
imagery)**

9 December 2025

The Hague

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TECHNICAL SUMMARY

1. RCMS Group ID	G-A3.1-000012
2. Date of submission to the Board	28 November 2025
3. Category of Claims	A3.1
4. Description	Claims from various locations that are supported by entries in the Property Register and where damage or destruction of the property has been verified by satellite imagery analysis
5. Number of Claims	65
6. Submitted by Claimants on their own behalf	65
7. Submitted by Representatives using the issued Digital Authority	0
8. Submitted by a parent or guardian	0
9. Submitted through CPAS	0
10. Data from integrated registers or databases	<ul style="list-style-type: none"> • Demographic Register • Property Register
11. External data	Satellite imagery
12. Use of mass claims processing methods and techniques	Grouping
13. Use of AI in processing	No
14. Executive Director's recommendation	To record the Claims in the Register

I. INTRODUCTION

1. This group comprises 65 claims (Claims) in category A3.1 – Damage or Destruction of Residential Immovable Property (Group).
2. The Claims have been reviewed by the Secretariat in accordance with Article 19 of the Rules Governing the Submission, Processing and Recording of Claims (Claims Rules).

II. METHODOLOGY

3. All the Claims meet the following criteria:
 - a. the Claims were filed by natural persons who are Ukrainian nationals;
 - b. the Claims were filed by Claimants on their own behalf;
 - c. the Claims concern properties included in Ukraine's Register of Property Rights to Immovable Property (Property Register);
 - d. the Claims concern properties that are not included in Ukraine's Register of Damaged and Destroyed Property (RDDP);
 - e. as per the Claimants' submissions, the events causing the damage or destruction occurred on or after 24 February 2022;
 - f. as per the Claimants' submissions, the damage or destruction: was caused by (i) aerial attacks, (ii) artillery shelling, (iii) combat in frontal or prefrontal areas; or was sustained (iv) while under occupation;
 - g. the damage or destruction of the properties can be established through publicly available satellite imagery;
 - h. the Claims fulfil the general requirements set out in Articles 10 and 13 of the Claims Rules, as well as the technical requirements prescribed by Article 17 of the Claims Rules; and
 - i. the Claims have not been the subject of a Board decision to date.
4. The Board has reviewed the criteria and the methodology applied by the Secretariat to identify and select the Claims in the Reparations Claims Management System (RCMS) for inclusion in the Group. Moreover, the Board has assessed the verification conducted by the Secretariat to ensure that the Claims meet the eligibility criteria.
5. The Board has further reviewed the Secretariat's reliance on publicly available satellite imagery. The Board recalls its previous determination that, in accordance with Article

19(3) of the Claims Rules, it is appropriate for the Secretariat to rely on such data in addition to evidence contained in the relevant Claims.¹

III. ASSESSMENT

6. Article 6.5(c) of the Statute of the Register of Damage Caused by the Aggression of the Russian Federation against Ukraine (Statute) provides that the Board has the “ultimate authority in determining the eligibility of claims to be recorded in the Register, based on the recommendation of the Executive Director”. In accordance with Article 2.1 of the Statute, the Register’s role is to assess and determine the “eligibility of claims for inclusion in the Register” and to record eligible claims “for the purposes of their future examination and adjudication”. The Register does not have any adjudicative functions with respect to such claims, including a determination of responsibility and an allocation of any payments or compensation.
7. On this basis, the Board considers that in the performance of its functions under the Statute, its role is limited to ascertaining whether the criteria for the eligibility of claims submitted, as laid down in Article 2.2 of the Statute and Article 18 of the Claims Rules, have been met. This determination is made applying a *prima facie* standard of review of the evidence and information in the recommendation of the Executive Director.
8. Pursuant to Article 18 of the Claims Rules, claims shall be eligible for recording if they meet the following criteria:
 - a. the claims are submitted by or on behalf of an eligible Claimant;
 - b. the claims are for damage, loss, or injury that occurred on or after 24 February 2022;
 - c. the claims are for damage, loss, or injury that occurred in the territory of Ukraine within its internationally recognised borders, extending to its territorial waters; and
 - d. the claims are for damage, loss, or injury that was caused by the Russian Federation’s internationally wrongful acts in or against Ukraine.
9. Claims cannot be recorded in the Register if they are manifestly unfounded.
10. The Claimants in the Group are natural persons of Ukrainian nationality who have submitted Claims on their own behalf. The Claims concern damage or destruction that occurred on or after 24 February 2022 based on the date of event indicated by the Claimants. The damage or destruction claimed for by the Claimants occurred within the internationally recognised borders of Ukraine.

¹ See e.g. Board Decision on Group G-A3.1-000002 (12 December 2024, corrigendum 16 March 2025) RD4U-Board-Sec-CLD(2024)02-corr [5].

11. The Claims concern properties that are included in the Property Register and relate to damage or destruction that: was caused by (i) aerial attacks, (ii) artillery shelling, (iii) combat in frontal or prefrontal areas; or was sustained (iv) while under occupation.
12. As noted in previous decisions, the Board considers that the inclusion of a property in the Property Register constitutes proof of ownership by the Claimant.²
13. The Board further recalls its previous determination that the comparison of sufficiently detailed satellite imagery pre-dating and post-dating the event date indicated by the Claimant constitutes relevant evidence for the existence of damage or destruction, as well as for the causal link to the internationally wrongful acts of the Russian Federation.³
14. The Board therefore determines that the eligibility criteria in Article 18 of the Claims Rules for recording the Claims in the Register are met.

IV. DECISION

15. Pursuant to Articles 2.2 and 6.5(c) of the Statute and Articles 21(7) and (8) of the Claims Rules, the Claims in Group **G-A3.1-000012**, as listed in RCMS, shall be recorded in the Register.



Robert Spano

Chair of the Board of the Register of Damage for Ukraine

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² See e.g. Board Decision on Group G-A3.1-000001 (12 December 2024, corrigendum 16 March 2025) RD4U-Board-Sec-CLD(2024)01-corr [12].

³ See e.g. Board Decision on Group G-A3.1-000004 (16 March 2025) RD4U-Board-CLD(2025)02 [13].